COMMITTEE HEARING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:)	
)	
Application for Certification)	Docket No
for the Metcalf Energy Center)	99-AFC-3
(Calpine Corporation and)	
Bechtel Enterprises, Inc.))	
)	

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

WEDNESDAY, JANUARY 3, 2001
3:00 p.m.

Reported by: Debi Baker Contract No. 170-99-001

COMMITTEE MEMBERS PRESENT

Robert A. Laurie, Commissioner, Presiding Member

William Keese, Chairman, Associate Member

STAFF PRESENT

Stanley Valkosky, Hearing Officer

Dick Ratliff

APPLICANT

Jeffery D. Harris, Attorney, Chris Ellison, Attorney Ellison & Schneider Calpine Corporation/Bechtel Enterprises

Kenneth E. Abreu, Development Manager Metcalf Energy Center

INTERVENORS

Roger Beers, Attorney Coyote Valley Research Park

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

Т	PROCEEDINGS
2	6:30 p.m.
3	PRESIDING MEMBER LAURIE: Ladies and
4	gentlemen, good evening. Mr. Valkosky.
5	HEARING OFFICER VALKOSKY: Thank you,
6	Commissioner Laurie. Today's hearing arises from
7	CVRP's interlocutory appeal of the Committee's
8	November 20, 2000 ruling regarding a motion to
9	compel.
10	This matter was previously scheduled to
11	be heard at the Commission's December 20th
12	business meeting. At that time, and in light of
13	the submission of additional information, the
14	Committee moved we conduct today's hearing to
15	further discuss any items which may remain at
16	issue.
17	Based upon the December 27th and 29th
18	filings of CVRP and applicant, respectively, it
19	now appears that much of the substantive dispute
20	has been rendered moot due to information being
21	provided and/or requests having been withdrawn or
22	modified.
23	To the Committee's understanding only
24	data requests numbers 1D1, 1D2, and 4A may remain
25	the subject of contention.

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                  Regarding 1D1 and 1D2, we further
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        understand that applicant has agreed to provide
3
        such information as may become available. Number
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- 4A relates to vendor quarantees.
- 5 CVRP indicates that it has narrowed its 6 original request and now seeks either preliminary or formal guarantees which applicant may have 8 obtained, and which pertain to various operating
- modes for turbine emission rates.
- 10 Applicant has apparently agreed to 11 further consider this request, even though it continues to object, contending the information 12 13 sought is irrelevant, privileged, and that the 14 vendor guarantees have not, in fact, been 15
- 16 Is that an accurate summary of the
- 17 current status, Mr. Harris?

negotiated.

- 18 MR. HARRIS: I think it is, with one
- 19 refinement. I think, as to 4A, we continue to
- 20 object to that one, and I don't see us changing
- 21 that position and providing any information about
- 22 that particular issue.
- 23 HEARING OFFICER VALKOSKY: Okay. Mr.
- Beers, is that an accurate summary? 24
- 25 MR. BEERS: That's accurate.

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1 HEARING OFFICER VALKOSKY: Okay. So,
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- that means that all we're talking about is number
- 3 4A.
- 4 Now, as I read the papers that have been
- filed, CVRP indicates that it had narrowed this
- data request, and seeks only vendor guarantees
- 7 regarding turbine emission rates in various
- 8 operating modes.
- 9 Applicant apparently contends that CVRP
- 10 has, in fact, broadened the request, as I read it.
- 11 And you'll get a chance to correct me if I'm
- 12 wrong. The original data request referred to
- vendor guarantees for turbines, SCR guarantees of
- NOx emissions, and the cooling tower vendor's
- guarantee for the drift rate, is that correct, Mr.
- 16 Beers?
- MR. BEERS: Yes.
- 18 HEARING OFFICER VALKOSKY: Okay. And
- now you're only seeking the turbine guarantees,
- 20 correct?
- MR. BEERS: Correct.
- 22 HEARING OFFICER VALKOSKY: Okay. If you
- 23 could proceed and give us your reasons for this.
- MR. BEERS: Yes. I think there must
- 25 have been an overflowing of holiday spirit over

1 the last several weeks, because we really have

2 narrowed it down essentially to one item, with the

- 3 Committee's prompting.
- 4 And I would like to mention that with
- 5 respect to 1D1 and '2, that is still outstanding
- 6 in the sense that the applicant has agreed to go
- 7 back to its source test firm and determine whether
- 8 or not certain information and documents exist
- 9 there. And if they do, to provide them to CVRP.
- 10 And I have every confidence, therefore,
- 11 that that information will be forthcoming. But it
- hasn't been provided to us to date.
- 13 And so I talked with Mr. Harris
- 14 beforehand and we thought it would be appropriate
- for the Committee to retain continuing
- jurisdiction over that particular item so that if
- 17 we have any difficulty associated with getting the
- 18 information, we could come back to the Committee
- on that particular item.
- 20 But, I'm confident we'll be able to get
- the information we need there.
- 22 HEARING OFFICER VALKOSKY: Okay, before
- we move off that point, Mr. Beers, Mr. Harris, is
- that a correct summary? And if so, do you have
- any projected date by when such information will

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- 2 MR. HARRIS: Yes, it is a correct 3 summary. And I had contact again this morning
- 4 with Mr. Rubenstein, who's our air quality
- 5 consultant. He's been in contact with the source
- 6 test firm.
- 7 Basically holidays caused them problems
- 8 in getting us the information. I would hope to
- 9 have that information within the next week to ten
- 10 days. By the end of next week, I think, at the
- 11 latest.
- I guess what I would propose is that
- 13 upon receipt of that information we would transmit
- that to CVRP, and then they can give us an
- indication that that is satisfactory in terms of
- 16 this outstanding data request.
- 17 HEARING OFFICER VALKOSKY: Okay, so
- 18 we're looking at January 12th, 15th, somewhere --
- 19 MR. HARRIS: Hopefully sooner. I just
- 20 don't know whether the source test firm has had
- 21 time to go through all their records. But, you
- 22 know, our intent would be to basically pass
- 23 through anything that we get, you know, provided
- that it's not privileged or otherwise
- 25 nondiscoverable.

1 And if we find something the	ıat we
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- 2 consider to be nondiscoverable, we'll disclose
- 3 that and our reasons for believing it to be
- 4 nondisclosable.
- But, having said that, I'm not
- 6 anticipating that we'll find anything. And to the
- 7 extent we find anything, we're pretty sure we just
- 8 pass this right through to CVRP and then they can
- 9 give us their indication as to whether that
- 10 satisfies their needs.
- 11 HEARING OFFICER VALKOSKY: Okay, thank
- 12 you.
- 13 MR. BEERS: I think it would be
- 14 desirable, perhaps, to put some date for that
- production just so it doesn't linger on too long.
- I had hoped maybe we'd be able to have a report
- about whether or not there was any such
- information, and hopefully even the information
- itself, before the January 9th prehearing
- 20 conference that's been continued.
- 21 And if that's possible I think we ought
- 22 to shoot for that as a target.
- 23 HEARING OFFICER VALKOSKY: Is that
- possible, Mr. Harris?
- MR. HARRIS: As a target, most

1 definitely. My biggest concern is the third party

- we don't control, but --
- 3 HEARING OFFICER VALKOSKY: No, I
- 4 understand that, but --
- 5 MR. HARRIS: -- but we will make more
- 6 the good faith efforts and use that as a deadline
- 7 to get it before the 9th to CVRP.
- 8 And in the meantime we'll keep in
- 9 communication with them as to the status of our
- 10 contacts with them, as well.
- 11 HEARING OFFICER VALKOSKY: Okay, well,
- we can continue discussion of this matter at the
- 13 prehearing conference, and at least to get an
- 14 update on it.
- Okay, please continue, Mr. Beers.
- MR. BEERS: Then let me move on to the
- 17 only item that is currently in dispute and that's
- 18 data request 4A, requesting vendor guarantees as
- 19 to emission rates.
- 20 And this information is being objected
- 21 to on a variety of different bases by the
- 22 applicant. Obviously we seek the information
- 23 because who better knows what their equipment is
- 24 capable of doing in terms of the pollutants that
- it emits, and the amount of those pollutants than

- 1 the manufacturer of the equipment.
- 2 So I don't think it's appropriate to
- 3 suggest that this kind of information is some
- 4 irrelevant to the proceeding. Certainly if the
- 5 vendor's best estimate is that its equipment can
- 6 do better than what the applicant is estimating,
- 7 and asking for as the appropriate limit, then we
- 8 should know that.
- 9 But, conversely, if the manufacturer
- 10 believes on the basis of its testing that the
- 11 equipment will do worse than what the applicant is
- 12 suggesting, we need to know that.
- 13 And frankly, it's the latter that
- 14 prompts one of our concerns about getting this
- 15 specific item of information, and that is we
- 16 believe on the basis of similar vendor guarantees
- or vendor data for the same kind of turbine that
- have been produced in prior proceedings on other
- 19 power plants before this Commission, that in this
- instance the applicant is contending that it can
- 21 do better than what the manufacturer is suggesting
- is the proper emission rate for the turbines that
- 23 it manufactures.
- 24 And the reason that's a matter of
- concern is that for example in the case of PM10,

1	there	1S	no	ongoing	continuous	emissions

- 2 monitoring of that that works, so that what
- 3 happens is that with respect to PM10 that will be
- 4 measured once a year by way of a single source
- 5 test that's conducted.
- 6 And we remain concerned that those kind
- of source tests are typically done only under
- 8 optimal conditions, and don't necessarily reflect
- 9 the true practical state of operation during most
- of the year.
- 11 Therefore, it's relevant to know what
- 12 kind of data the vendor has provided with respect
- 13 to the --
- 14 PRESIDING MEMBER LAURIE: What if there
- were better testing procedures?
- 16 MR. BEERS: Then that certainly would be
- information that this Committee should consider.
- 18 In other words we're not suggesting that it's only
- 19 the vendor data that should be taken into account,
- 20 but simply that that's one piece of evidence
- 21 that's relevant to this Committee's determination.
- 22 PRESIDING MEMBER LAURIE: Well, explain
- 23 to me why you think the promises being made by the
- 24 manufacturer are relevant. The manufacturer is
- under no obligation, contractual, condition-wise

- or anything, to the Energy Commission. The
- 2 applicant is contractual through the conditions on
- 3 their project.
- 4 It is the applicant that must promise
- 5 and comply with the promises made in meeting the
- 6 conditions on the project.
- 7 So, if the applicant promises to meet
- 8 the standards by agreeing to complying with the
- 9 conditions, then is it not simply a question of
- 10 adequate assurance of compliance?
- 11 MR. BEERS: Well, let me begin by
- 12 indicating that there are a variety of different
- 13 pieces of information that this Commission looks
- 14 to in determining whether or not the applicant is
- proposing the best emissions rate it can achieve
- or whether the applicant is proposing something
- 17 else.
- 18 That may come from databases that have
- 19 been set up, such as the CATIF database. It may
- 20 come from separate calculations done by the
- 21 applicant, it may come from source test done on
- 22 similar turbines elsewhere, it may come from the
- 23 manufacturer of this particular turbine.
- 24 But all of those help the Committee
- 25 judge what the likely emissions rate is going to

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1 be for this equipment.
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Now, if it were simply a matter of the
applicant coming in and saying we promise to do X,
and everything else is therefore irrelevant, then
presumably it would be irrelevant to determine
whether or not the applicant could do better.

It would be irrelevant to determine whether or not the applicant was being realistic, and therefore whether or not a different limit ought to be set. And if a different limit were set does that make you look at different kinds of equipment to make sure that you really are achieving the best available control technology or whether offsets may become necessary.

And I guess what I'm saying in the case of PM10 for example, there is no reliable continuous emissions monitoring, so that you do only an annual source test on the thing.

So we're asking to receive that data among a variety of different sources of data, which would help in judging whether or not the estimates that's been made by the applicant are, in fact, estimates supported by the manufacturer of the equipment.

There are, indeed, not just in this

1	case,	but :	ın a	variety	οİ	cases	that	have	been
2	before	this	s Cor	mmission,	ir	nstance	s in	which	this

- 3 kind of vendor data has been routinely applied.
- And let me refer you to the set of

 exhibits that we submitted with our initial

 petition to compel production of documents, and in

 particular the exhibits under tab 4. And there is

 one set of vendor data after another setting forth

 the manufacture of this very kind of equipment

 estimate of what that particular equipment could

 achieve in terms of the emission rates or emission
- So that this information has been

 provided as a matter of course in the Elk Hills

 Power Project, a matter in the Midway Sunset

 Expansion Project, a matter in the Three Mountain

 Power Project, a matter that was before this

 Commission --

factors for particular categories of pollutants.

- 19 CHAIRMAN KEESE: Presented by whom,
 20 though? Who has presented this information?
 21 MR. BEERS: I think in these instances
 22 the information was provided by the applicant.
- And, indeed, one item of information that we
- submitted with exhibit 4, --

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25 CHAIRMAN KEESE: Did they file it in the

- case, is that what you're --
- 2 MR. BEERS: Yes, that's what I'm saying.
- 3 The exhibits that we got here are, as I understand
- 4 it, taken from filings in those particular cases.
- 5 And, indeed, the last item in exhibit 4 is the
- 6 cover page is the application for certification
- for the Sutter Power Plant Project, a project
- 8 proposed by Calpine. And when you turn the page
- 9 they've got the Calpine Sutter Project guarantee
- 10 data sheet, which contains emission rates under
- 11 the category of guaranteed data, which is
- information, as I understand it, that was supplied
- 13 to them by the vendor, and in turn was supplied to
- this Commission in that course of that proceeding.
- 15 Moreover, in this particular instance
- 16 the Bay Area Air Quality Management District
- 17 referred in its final determination of compliance
- 18 to vendor guarantees on this equipment as
- 19 providing emission rates that it was relying on.
- So, we're not really dealing with
- 21 anything here out of the ordinary in terms of what
- 22 people have been traditionally providing in these
- 23 kinds of proceedings.
- 24 PRESIDING MEMBER LAURIE: Let's assume
- for a moment that the information, as requested,

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1	was	provided.	And	1 t.	พดบได	be.	assuming	again

- 2 that it would be duplicative of the information
- 3 that you have in your hands.
- 4 You indicated the same equipment, is
- 5 that right?
- 6 MR. BEERS: It's the same kind of
- 7 turbine, as I understand it.
- 8 PRESIDING MEMBER LAURIE: Okay, so let's
- 9 say for purposes of discussion the data would be
- 10 the same.
- 11 With that in your hands, then what would
- 12 be relevant to you as it realties to the
- 13 conditions imposed on this project?
- 14 So let's say the document you had in
- front of you was, in fact, the vendor guarantee
- 16 for this project. What would you do with it?
- 17 Why would it be then relevant to this Committee?
- 18 MR. BEERS: Okay. In terms of just
- 19 practically what I'd do with it, I'd provide it to
- 20 my consultant, number one. That consultant would
- 21 make use of that information in terms of the
- 22 testimony that he presents.
- 23 And conceivably I would use it for
- 24 cross-examination. In terms of what argument I
- 25 would make based on it, if the information in that

vendor data was the same as the information that

I've been referring to, this tab in exhibit 4,

what it would show in the case of PM10, for

example, is that the vendor of the equipment

5 estimates emissions substantially higher than the

applicant has estimated.

And we would argue, therefore, that the applicant is not making a realistic estimate of emissions, and therefore that has to be taken into account by this Committee for purposes of determining whether or not offset thresholds have been reached; for purposes of determining whether or not the mode of compliance that's being set forth in order to achieve best available control technologies is the proper one in this instance.

So that material would provide a basis for argument in the case of PM10 along the lines that I mentioned. But in the case of the other pollutants, just to examine whether or not, in fact, the emission rates that are being put forth by the applicant are the emission rates comparable to what the vendor, itself, says that it can meet.

Now, the fact of the matter is I don't know whether or not the emission rates will be the same, that would have been supplied data from this

vendor to the applicant for this particular piece
of equipment.

One of the claims that's been made by
the applicant in this case is that its models of
equipment that it's obtained are better than some
of the ones that were used in the source tests
that were conducted. And therefore the emission
rates on this equipment is expected to be lower
than what were used in the source tests that have
been relied on for various purposes.

So, again, receiving the vendor information, what data has been provided to the applicant from the vendor of this particular equipment, would help us in making judgments, also, about the relationship between the source tests that come into play and the inferences that are being drawn from those source tests on equipment in Pasadena, Texas, and what we can reasonably expect to happen with respect to the equipment which will be used with this particular project.

I note, for example, that it's not just the vendor data or vendor guarantees that I referenced under tab 4 in our petition to compel that contained this kind of data, but the

1 application for certification in this very case,

- 2 under section 8.1.5.1.1 dealing with criteria
- 3 pollutant emissions says the gas turbine, duct
- 4 burner and auxiliary boiler emission rates have
- been estimated from vendor data, MEC design
- 6 criteria, and established emission calculation
- 7 procedures.
- 8 Well, fine. Then let's see the vendor
- 9 data that you've been provided with as a means of
- 10 our reviewing the sorts of calculations that
- 11 you've used and how you've arrived at your
- 12 particular determinations.
- There is an issue raised by the
- 14 applicant as to whether or not this particular
- 15 material is confidential. And the applicant
- 16 relies upon a case cited by it, the Masonite case,
- for the proposition that emission factors are
- trade secrets, and necessarily confidential.
- I note that the Committee, itself, in
- 20 reviewing this claim of confidentiality in its
- 21 prior ruling indicated we agree with CVRP that
- 22 applicant's generalized claim of confidentiality
- is too nonspecific and recognize that there are
- 24 methods to control the disclosure, use and
- 25 distribution of genuinely confidential material.

1	I think the Committee was making two
2	points. One is that there hasn't been any showing
3	by the applicant that there's any confidentiality
4	associated with this material that would prevent
5	it from being produced in this proceeding.
6	And if there were, there are obvious

And if there were, there are obvious means of dealing with that. The material could be provided under seal to the parties. There could be restrictions on its use or protections provided for how it would be used in the proceeding.

There's a simple one-line statement in the applicant's response materials most recently supplied to this Committee in which they suggest that having to provide this kind of information would place them at a competitive disadvantage in their negotiations with the turbine manufacturer, in this instance, and in their negotiations in future cases.

There's one sentence to that effect.

That's their showing of any confidentiality

associated with this. And I have to say, I don't

understand that.

Number one, we're not asking for anything other than the data that's already been provided by the vendor to the applicant. So the

disclosure of that information in the course of

- 2 this proceeding certainly can't disadvantage the
- 3 applicant in its negotiations with the vendor,
- 4 either --
- 5 PRESIDING MEMBER LAURIE: Okay, let me
- 6 ask a couple questions. Mr. Harris, do you have
- 7 any kind of confidentiality agreement with the
- 8 vendor regarding this information?
- 9 MR. HARRIS: These negotiations haven't
- 10 taken place yet. We don't have an agreement in
- 11 place. I'm unaware of any confidentiality
- 12 agreement between us and the vendors as to the
- 13 subject matter of the negotiations.
- 14 HEARING OFFICER VALKOSKY: Mr. Harris,
- if the negotiations haven't taken place yet then
- 16 how do you explain Mr. Beers, and I assume you're
- 17 quoting from the AFC that the emission limits were
- 18 based in part on vendor guarantees?
- 19 MR. HARRIS: I don't think that's what
- 20 he said. Can I see the information, Roger?
- 21 MR. BEERS: Sure. The quotation was
- 22 vendor data.
- 23 MR. HARRIS: Vendor data is a different
- 24 thing. And let me go right to, I guess to the
- 25 heart of the matter is, you know, you were talking

1 about whether we've narrowed or broadened the

- 2 inquiry.
- In a typical lawyer answer it's both.
- 4 It's been narrowed in the sense that instead of
- being 4A, 4B and 4C, it's now simply 4A. It's the
- 6 turbine. So it's narrowed in that sense.
- 7 It's broadened in the sense that CVRP is
- 8 now asking for vendor guarantee data, either
- 9 formal or preliminary, so they've expanded the
- 10 scope. Now that they've learned that we haven't
- 11 actually negotiated these guarantees, they've
- 12 expanded it to try to basically inject themselves
- into that current commercial negotiation. And in
- 14 that sense the data request has been broadened
- 15 significantly. And I wanted to make that point.
- 16 PRESIDING MEMBER LAURIE: Yeah. If your
- 17 witness on air quality responds to the question of
- 18 how do you know if you can meet the standards with
- 19 the equipment that you're using, and the witness
- 20 responds, well, the vendor has guaranteed that.
- 21 Then why would it be inappropriate to see some
- 22 evidence of that vendor guarantee?
- 23 MR. HARRIS: I think that misconstrues
- 24 what a vendor guarantee is fundamentally. A
- vendor guarantee is a commercial relationship

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between a buyer and a seller. It has everything
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- 2 to do with the price of the turbine, and nothing
- 3 to do with its performance.
- 4 Simply put, if you're willing to accept
- 5 a higher limitation in your guarantee you get a
- 6 cheaper turbine. It's that simple. It's wholly a
- 7 commercial relationship. It has no effect on the
- 8 actual performance of the machine.
- 9 So, in response to your question I don't
- 10 think you would find any air quality witness
- 11 relying on a guarantee number.
- 12 PRESIDING MEMBER LAURIE: Okay, now the
- 13 equipment, which is manufactured to certain
- 14 specifications, do those specifications include
- 15 emission standards, and emission parameters so
- 16 that if a piece of equipment is manufactured along
- 17 with all the specifications in the equipment,
- there's some indication that these are the
- 19 parameters of its emissions.
- 20 So that your witness can say based upon
- 21 this equipment, this equipment is, in fact,
- 22 capable of meeting these standards, and provide
- 23 data to support that. Is that information
- 24 available?
- MR. HARRIS: I'd like Mr. Abreu to

1 answer since he's been involved in some of these

- 2 negotiations in the past.
- 3 MR. ABREU: This is Ken Abreu.
- 4 Commissioner Laurie, the information that we would
- 5 be relying on to know that we could meet our
- 6 limits is data, data that either we have taken or
- 7 others have taken on these machines.
- It would not be the guarantee, itself.
- 9 The guarantee is something we would negotiate with
- 10 the vendor on a dollars basis, on a risk basis,
- 11 you know, how much more financial liability do you
- want to put the vendor at if they don't perform in
- the area you would expect --
- 14 PRESIDING MEMBER LAURIE: And when you
- make reference to data, has that data been
- 16 requested and made available to CVRP?
- MR. ABREU: Yes, we have provided to,
- 18 you know, all of the parties, test data on the
- 19 similar machines that we would be using to
- 20 Metcalf.
- 21 MR. HARRIS: And, in fact, we provided
- 22 two separate sets of source test data, which I
- 23 don't think any applicant has provided to the
- 24 Commission in the past. And so that data is, I
- 25 think, in this case, superior to what you find in

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1 a typical case.
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- 2 It has been in the hands of CVRP for
- 3 some time now.
- 4 HEARING OFFICER VALKOSKY: Okay, is the
- originator of this data the vendor? I mean, I
- 6 understand there is independent --
- 7 MR. ABREU: No.
- 8 HEARING OFFICER VALKOSKY: There is no
- 9 vendor data, then?
- MR. ABREU: No, it's data from tests
- 11 either that we had performed by a commercial firm,
- or that others have had performed, and is
- 13 available.
- 14 HEARING OFFICER VALKOSKY: Do you have
- any vendor data available to you? And, again, I'm
- going back to the portion of the AFC that Mr.
- 17 Beers quoted.
- 18 MR. HARRIS: I think the two source
- 19 tests we provided have that information in them.
- 20 And so I think the answer is yes, we provided
- 21 everything that we have related to turbine
- 22 performance.
- But, again, we're getting away from the
- 24 data request of vendor guarantees and now going
- into the substantive issues related to the actual

1 performance of the turbine. So, don't lose sight

- 2 of the fact that we're talking about a commercial
- 3 deal.
- 4 And I want to get back to what the data
- 5 request talks about, which is vendor guarantee
- 6 information. That's different than the source
- 7 test data.
- 8 PRESIDING MEMBER LAURIE: But the point
- 9 being is if we determine that the reason the
- information being sought is legitimate, then
- there's a question of is there any other mechanism
- 12 to provide the information.
- 13 And so if it's the applicant's position
- 14 that you're required to meet standard X, and the
- machinery you're using can, in fact, based upon
- 16 the specifications of its manufacturer, meet that
- 17 standard, well, I think that is probably a
- 18 relevant legitimate question.
- 19 So the question in front of us is if you
- 20 want to consider the guarantee confidential
- 21 because it's only reflective of a commercial
- 22 transaction, then what other information and data
- 23 from the vendor or other legitimate source is
- there to guarantee or provide security that the
- 25 standards that you're agreeing to can, in fact, be

1	met?

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- MR. HARRIS: Okay, again, we've moved
 beyond the question of guarantees to information
 about the way the turbine performs. And I think
 the information we've provided, both in the AFC
 and our other filings, and particularly in the
 source test data is real data about these type of
- 9 All the assumptions about the operation 10 of the machines are there, as well. That data is 11 relevant. I don't dispute that one bit.

machines and how they operate.

- What we're talking about here is the 12 13 vendor guarantee and I'd like to go back to the 14 question of relevance. We've kind of got onto the 15 issue of privilege. But, at the appropriate time, 16 of course, and go back to the first question of 17 relevance, because I think that issue is one that the Committee could issue the decision based 18 19 solely on the relevance issue. But I'd like you to do it on both grounds. 20
- 21 So, if you'd like I can go into the 22 relevance question.
- 23 HEARING OFFICER VALKOSKY: One moment,
- Mr. Harris, get right back to you.
- 25 Mr. Ratliff, does staff, in its

independent analysis, rely on vendor guarantees?

- 2 And if so, to what extent?
- 3 MR. RATLIFF: Unfortunately we don't
- 4 have the technical staff here. I would prefer to
- 5 have them answer that question. Certainly, I know
- 6 staff has, in some cases, had access to some
- 7 vendor guarantees.
- 8 I'm unsure as to whether or not those
- 9 were initially produced by the applicants in those
- 10 cases, or whether they were produced by CURE. But
- 11 they were introduced into the case in at least a
- 12 couple of cases that I've been in.
- 13 I don't frankly recall them being of
- great moment to the case because it's my
- understanding that frequently those guarantees,
- 16 the guaranteed limits, the warrantied limits may
- 17 not be reflective of actual performance, as has
- 18 been suggested.
- 19 So you may have -- my understanding is
- 20 the warranties are designed to prevent the
- 21 manufacturer of the turbine from having to come
- out and work on the turbine or replace it or pay
- for damages if it doesn't meet the warranty
- 24 provision. And so therefore they tend to be
- 25 rather cautious about what they warranty.

1 We've had testimony in some cases, for 2 instance, the PM10 levels that are warrantied are 3 frequently far far higher than the actual PM10 that's emitted by the turbine. 5 And so I don't know if that's always the 6 case. We had similar kinds of testimony concerning ammonia slip. I don't know if that's 8 always the case. I'm not technically proficient to answer that question. And I can't say that it 9 10 would strike me as necessarily irrelevant, but it 11 doesn't necessarily strike me as particular meaningful, either, from the staff's perspective. 12 13 Certainly source test data is what the 14 staff has tended to rely on in terms of trying to look at performance, and that's really about as 15 much as I can say on this issue. It really isn't 16 17 the staff's -- I mean the staff management has not 18 really instructed me to take a position on these 19 data requests, whether or not they are relevant or 20 not relevant.

But, originally we weighed into the issue for different issues, not the ones concerning the grounds that are being discussed today. And so we don't really have a position on whether or not the warranty is irrelevant or

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1 useful piece of information.
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- 2 HEARING OFFICER VALKOSKY: Is it staff's
- 3 position that sufficient air quality information
- 4 has been submitted in order to perform your
- 5 analysis?
- 6 MR. RATLIFF: Well, I've talked to the
- 7 witnesses in both the air quality and public
- 8 health areas, and they thought that the data that
- 9 they had was complete.
- 10 They were not requesting further data.
- 11 They had no desire to issue further data requests.
- 12 HEARING OFFICER VALKOSKY: Mr. Beers, in
- 13 terms of focus, why is not the key point, at least
- 14 as I understand applicant contends, the emission
- 15 limit memorialized in the condition of
- 16 certification? I mean, under the law, that's what
- they've got to meet, correct?
- 18 Now, I can understand that this other
- information can be viewed as corroborating, but
- 20 what in point of fact under the law they have to
- 21 meet whatever the limit is. That's established by
- the District.
- So, why is not that the chief point of
- 24 focus?
- 25 MR. BEERS: One of the responsibilities

of this Commission is to determine what limits are

- 2 appropriate. And it seems to me you need a
- 3 variety of information about the likely emissions
- 4 from the particular kinds of equipment that are
- 5 being proposed here in order to make a judgment
- 6 about whether or not the emission limits that have
- been adopted really conform to the legal
- 8 requirements that they're supposed to meet.
- 9 Secondly, as I've indicated before, one
- of the arguments that's being made by the
- 11 applicant is that they have a better model of this
- 12 particular turbine than the one used in certain
- 13 startup tests that were conducted in Pasadena.
- 14 And that they expect, therefore, that
- the emissions rates indicated by those source
- 16 tests in Pasadena will not, to that degree, be
- indicative of what this facility will do, but
- 18 rather that this facility will do better. Well,
- 19 fine. Let's see what the manufacturer of this
- newer model has to say about that model.
- 21 We're not talking about anything that's
- 22 at all mysterious here. Under tab 4, one of the
- 23 items that's in there is an item that under the
- 24 letterhead of Siemens Westinghouse and it's a
- 25 quotation for the Midway Sunset Expansion Project.

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1 and it gives you what Siemens Westinghouse
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- 2 believes are the appropriate parameters in terms
- 3 of emissions rates for its equipment.
- 4 This is something that is typically
- 5 obtained by everybody who wants to build a power
- 6 plant when they go to a manufacturer of a turbine
- or other equipment and say, what will this piece
- 8 of equipment do for us in terms of this kind of
- 9 information.
- Now, this isn't a guarantee. But it is
- 11 vendor data and it is vendor data that, as I
- 12 understand it, typically then forms the basis for
- the guarantees that are later commercially
- 14 negotiated --
- 15 HEARING OFFICER VALKOSKY: Okay, okay,
- so what you're really looking for, what CVRP is
- 17 really looking for is any additional data as
- opposed to a guarantee, as Mr. Abreu and Mr.
- 19 Harris view it? The guarantee being the
- 20 commercial relationship.
- MR. BEERS: The reference to a -- first
- of all, my understanding is different than theirs.
- 23 My understanding is that what you see right here
- 24 in terms of the initial quote, is typically what
- 25 gets carried forward into the commercially

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1 negotiated document.
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- 2 But the commercially negotiated document
- 3 is irrelevant at this point because I accept what
- 4 they're saying, that the final commercial
- 5 guarantee has not yet been negotiated.
- 6 But what has been provided to them is
- 7 the data which the vendor estimates for purposes
- 8 of what it thinks its equipment can do.
- Now, we use the term vendor guarantee as
- 10 a means of providing an umbrella term for all of
- 11 that different data which the manufacturer of the
- 12 equipment has provided with respect to its
- 13 particular equipment. And, again, it's
- interesting that when you turn to the last
- document in the set that I referenced, the
- document in the application for certification for
- 17 the Sutter Power Plant from Calpine, the
- information that's set forth there is the
- information from the vendor. And that information
- is referred to as guaranteed data.
- 21 Now, again, I have no basis for knowing
- 22 that there was anything negotiated in terms of a
- 23 contract --
- 24 HEARING OFFICER VALKOSKY: Okay, I'm
- just trying to get through. I mean, part of what

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we're having, seems to me, is a semantic
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- difficulty, you know, i.e., --
- 3 MR. BEERS: I think it's one of the
- 4 semantic difficulties that's kind of been
- 5 constructed after the fact. There really has
- 6 never been any question from a long time ago about
- 7 what kind of information we were seeking.
- I mean we set forth in tab 4 here some
- 9 examples of the very kind of information that we
- 10 were seeking that's been filed in other
- 11 proceedings before this Commission.
- 12 HEARING OFFICER VALKOSKY: I'm sorry,
- 13 Mr. Harris, I interrupted you. Please continue.
- 14 MR. HARRIS: Thanks. I think it isn't a
- 15 semantic difference, I think it's a substantive
- 16 difference. And, you know, we are in a situation
- now where CVRP has discovered that since these
- things aren't negotiated they're not available;
- 19 they've gone back and expanded their request to
- 20 ask for informal or formal information about
- vendor guarantees.
- 22 And I do want to get back to the
- 23 question of relevance here, because I think before
- you even reach the issue of confidentiality you
- 25 need to figure out whether this is something that

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1 the Commission regularly does have within its
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- 2 possession as it goes forward.
- And my answer to that is that it is not.
- 4 And let me explain that. As we've said the vendor
- 5 guarantee is precisely that, it's a commercial
- 6 relationship between a turbine seller and a
- 7 turbine buyer. To the extent you're willing to
- 8 take more risk you get a cheaper turbine. That's
- 9 the essence of a vendor guarantee.
- 10 The numbers that matter from the
- 11 Commission's perspective is the number in the
- 12 license. That's the legally enforceable
- 13 mechanism. And we provided on simple example in
- our filing, I think which is really illustrative.
- 15 And I'd like to walk through it real quickly.
- 16 And basically what that says is that if
- your emissions limit in your license is 10 units
- of whatever, and your vendor guarantee is 11, if
- 19 the machine performs at 11, it's not a safe harbor
- to say I hit my vendor guarantee.
- 21 You have to take corrective actions to
- get down to the 10, because that's the licensing
- 23 requirement and that's where you get to. So I
- 24 think that's very instructive from the
- 25 Commission's question of relevancy. It's the

1 numbers in the license that matter, it's not the

- 2 numbers in the commercial negotiations that
- 3 matter.
- A second example, and this one's not in
- our filing, but I think it's brief and it's
- 6 illustrative. Calpine Bechtel, as a corporation,
- 7 actually not as a corporation, as a joint venture,
- 8 the Sutter Project was a Calpine project, Calpine
- 9 Bechtel, as a joint venture, could make the
- 10 business decision today that they could elect not
- 11 to have turbine vendor guarantees.
- 12 We could just say we're going to take
- the risk. Or we don't feel like it's necessary,
- 14 maybe we have a joint venture with a turbine
- 15 manufacturer. You can easily construct a scenario
- 16 where as a business judgment applicant decides not
- 17 to have a vendor guarantee.
- 18 And based upon that business judgment
- 19 you don't have any information like this. How can
- that be relevant to this proceeding?
- 21 PRESIDING MEMBER LAURIE: Mr. Harris,
- 22 question. Let me go back again to the moment that
- you put your air witness on the stand. And you or
- somebody else asks the witness, are you aware the
- 25 emission standards to be imposed upon this

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1 project; answer, yes.
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Next question, is the equipment being

utilized for this project capable of meeting those

standards; yes. How do you know that; well, the

5 vendor provided us data. Or okay, --

6 MR. HARRIS: That person --

PRESIDING MEMBER LAURIE: -- so what is
the next question? What's going to allow that
witness to say yes, the information I have in

front of me that I based my opinion on is as

11 follows?

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MR. HARRIS: I was going to be sarcastic

and say that person wouldn't be working for us.

But that is literally true, because they would not

be offering a professional opinion based upon a

vendor guarantee.

The would be offering a professional opinion based upon the source test data that we've provided, not once, but twice. Again, data that goes beyond data in any other case before you.

They'd be offering a professional opinion based upon their experience with similar turbines. I can't even begin to think of all the bases on which Gary Rubenstein could offer his professional opinion.

The vendor guarantee would not form the basis for their opinion. And in fact, in our case, the air quality expert who will be testifying is not a party to the negotiations for the turbine vendor guarantees. That's the commercial relationship. He's not an attorney; they don't need him to participate in those

negotiations.

Again, that relates solely to the price of the turbine. So the hypothetical that you've posited is not one that would occur in a scenario. You certainly would never have an opinion based solely on a vendor guarantee.

I want to raise just kind of a third example on the question of relevance. I mean we've had, now I think the Commission's approved seven projects since deregulation, beginning with Sutter, and most recently with the Sunrise Project.

I don't know whether any or all or some of those projects had vendor guarantees when they were approved. And I don't know whether you all know that, either. But I think the fact that I don't know, and people who follow the Commission couldn't tell you for sure whether those approved

projects have vehicle guarantees is further	projects have vendor guarantees is furth
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- 2 evidence that this information is not reasonably
- 3 necessary. And that's a standard in your
- 4 regulations, 1716, it's not reasonably necessary
- 5 for a decision because it is a commercial
- 6 arrangement that affects the price of the turbine.
- 7 PRESIDING MEMBER LAURIE: But could it
- 8 be argued that the decisions were based not
- 9 necessarily on vendor guarantees, or not at all on
- 10 vendor guarantees, but rather on data provided by
- 11 the vendor as contained in table 4, or exhibit 4?
- 12 MR. HARRIS: To the extent that data is
- 13 relevant, Mr. Beers has it. It's not only before
- 14 him, he's collected it and provided it back to
- 15 you. The decisions of other applicants that
- 16 provided that information. And I'm not sure these
- 17 are actually vendor guarantees; in fact, I'm
- 18 pretty sure they're not.
- 19 PRESIDING MEMBER LAURIE: Yes, well,
- 20 he's indicated they're probably not vendor
- 21 guarantees, but they're data that might or might
- not eventually end up in a guarantee.
- MR. HARRIS: And Mr. Beers and his
- 24 client are free to introduce that evidence into
- 25 the proceeding and take a position based upon that

1 evidence. There's nothing stopping them from

- doing that. It's not relevant to the performance
- of this turbine.
- 4 The relevant information that's in their
- 5 hands is that source test data. And --
- 6 PRESIDING MEMBER LAURIE: Okay, but if
- 7 there's vendor data that was relevant to other
- 8 proceedings, that's not the subject of a
- 9 confidential guarantee commercial transaction,
- 10 then why is there not vendor data available in
- 11 this proceeding on similar machines?
- MR. HARRIS: You're asking me to
- 13 speculate. For all I know those guarantees were
- 14 negotiated. Those people never had an opportunity
- or never desired to buy another turbine, so there
- 16 was no harm that they considered. I couldn't tell
- 17 you why other folks make that information
- 18 available.
- 19 But the fact --
- 20 PRESIDING MEMBER LAURIE: Well, those
- 21 were Calpine projects, right?
- MR. HARRIS: The Sutter Project was a
- 23 Calpine project, and I'm not sure exactly what
- this information is before us. But, again,
- 25 remember we're talking about other projects that

1 have been approved that didn't have the same data,

- and we're back to the basic question of relevance.
- 3 PRESIDING MEMBER LAURIE: I'm not doing
- 4 a very good job trying to explain myself, so let
- 5 me try it again.
- If it's determined that the source data
- 7 leading the witness to the conclusion that the
- 8 equipment can meet standards is relevant, and I
- 9 think a fair argument might be able to made that
- 10 it is, and you take the position that the vendor
- 11 guarantee is not the data you used to reach that
- 12 conclusion, then there's some other data.
- And if that some other data either has
- 14 already been supplied, or can reasonably be
- supplied as an alternative, well, that's relevant
- for us to look at in this question.
- 17 And it appears as if some data, not
- 18 vendor guarantees, but some vendor-based data has
- 19 been made available in other proceedings, then the
- 20 question would arise as to why it's not available
- 21 here. That is not confidential or privileged,
- that provides a basis for your expert to say we
- 23 can meet our conditions.
- MR. HARRIS: There is other data. It's
- 25 not the subject of this data request. It's the

1 data that we provided in the source tests, the two

- 2 source tests we provided to the intervenors and
- 3 served on everybody in this proceeding.
- 4 And so the other data does exist. And
- 5 what we have before us here is a question related
- 6 to a vendor guarantee. That doesn't mean that --
- 7 what it does mean is that the other data's
- 8 available. That's not the data of the subject of
- 9 the motion that's before you today.
- 10 MR. ABREU: Let me just add, you know,
- in going through the air district process, and in
- going through the staff's process, the FSA, we
- were asked to provide data to support emission
- limits that we were proposing. And we did do
- that. It just wasn't vendor guarantee data.
- 16 PRESIDING MEMBER LAURIE: And that data
- is public data?
- MR. ABREU: Well, we submitted -- it's
- 19 whatever data we submitted for the air district
- and for the staff of the CEC has been distributed.
- 21 HEARING OFFICER VALKOSKY: Okay, that's
- 22 been provided to all the parties. And, again, I
- guess I disagree with Mr. Harris and Mr. Beers.
- 24 At least in my mind it still seems to be at least,
- in part, a semantic problem.

1 Mr. Beers, I heard you say that you

- 2 accept the fact that the guarantees are not yet
- 3 negotiated, is that correct?
- 4 MR. BEERS: Correct.
- 5 HEARING OFFICER VALKOSKY: Okay. So
- 6 then it seems to me that the discrete question is
- for Mr. Harris, is there any vendor-generated data
- 8 supporting your emission limits which you have not
- 9 provided to the other parties in this proceeding?
- 10 I think it gets down to that. Or it gets awfully
- 11 close to that.
- 12 MR. HARRIS: Okay, I'm going to let Mr.
- 13 Abreu answer because he has more data on what the
- joint venture is up to.
- 15 HEARING OFFICER VALKOSKY: Okay.
- MR. ABREU: As far as the actual
- 17 commercial guarantees that we would get for the
- turbines on Metcalf, Calpine and Calpine/Bechtel
- 19 have a fleet of turbines that we have on order
- 20 that we're going to use for various projects
- 21 around the country and in the Bay Area. And we
- 22 actually negotiate the final terms when we issue a
- 23 purchase order for the specific turbine, which we
- 24 would do when we have an EPC contract put in
- 25 place, which we're not doing at this point in time

on Metcalf. And will probably not do until we get

- 2 to the time of the CEC decision before we would
- issue our actual EPC contract.
- 4 At that time we would finalize a turbine
- 5 order and guarantees.
- 6 HEARING OFFICER VALKOSKY: Okay, but
- 7 that's going to the guarantee. My question is
- 8 preliminary to that. Is there any vendor-supplied
- 9 data that --
- 10 MR. HARRIS: I don't think there's
- 11 anything that's --
- 12 HEARING OFFICER VALKOSKY: -- that is
- available to you that has not been submitted to
- 14 the parties to support the emission limitations?
- MR. HARRIS: I don't believe there's
- 16 anything. I think they have everything that we
- have that's on this issue.
- 18 You've heard Mr. Abreu describe the
- 19 process that the joint venture goes through in
- 20 lining up the turbines. So I think the short
- 21 answer is for this project, you know, when we get
- 22 to the EPC contractor stage, that's when we would
- 23 negotiate the actual vendor guarantees.
- 24 In terms of preliminary information the
- whole reason the joint venture is here today, and

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1 there was a lot of good holiday spirit in
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- 2 narrowing these issues down, the whole reason that
- 3 the joint venture is here today is because on a
- 4 going-forward basis, this is an important
- 5 commercial issue.
- 6 And to the extent this Commission
- 7 attempts to compel the type of data you're talking
- 8 about, we are placed at a competitive disadvantage
- 9 in a series of ongoing negotiations. And that's
- 10 why the stakes are --
- 11 HEARING OFFICER VALKOSKY: Okay, just --
- just a second, Mr. Harris, --
- MR. HARRIS: -- where they are.
- 14 HEARING OFFICER VALKOSKY: Mr. Beers, is
- 15 CVRP's interest the commercial elements of the
- 16 guarantee, as applicant has characterized it?
- MR. BEERS: No.
- 18 HEARING OFFICER VALKOSKY: Okay.
- 19 MR. BEERS: Let me -- I can't believe
- 20 that we're --
- 21 HEARING OFFICER VALKOSKY: Yes, I
- 22 mean --
- 23 MR. BEERS: -- two ships passing in the
- 24 night here.
- I just bought a car for my daughter.

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Before I bought that car for my daughter I looked

- 2 up what information the vendor could provide me
- 3 about the gas mileage I would get, about all of
- 4 the different features of the car, about how it
- 5 would be expected to perform.
- I looked for information from other
- 7 sources on that. You know, I could have had
- 8 somebody do some tests in Pasadena, Texas on
- 9 similar cars, if I'd wanted to.
- 10 But it would have been irresponsible of
- me to buy the car without finding out from the
- maker of the car what that maker thought the car
- was capable of doing, or not doing.
- 14 Likewise, here we have somebody buying a
- 15 turbine Now, they've indicated that they went to
- 16 Pasadena, Texas and they got some similar
- 17 turbines, which, in some places they describe as
- being different than the ones they're going to
- order for this one, but they went there and they
- 20 got some similar turbines and they did some source
- 21 tests on them. And they provided us with that
- 22 information.
- You can't tell me they have no
- 24 information from the vendor of the turbines
- 25 they're going to buy about the way those turbines

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1 will perform. We've got that kind of information
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- 2 here --
- 3 HEARING OFFICER VALKOSKY: Right, and
- 4 just hold it right there. Now, this is exclusive
- of any cost or commercial arrangement, right?
- 6 MR. BEERS: They said they haven't
- 7 entered into any commercial arrangement, but --
- 8 HEARING OFFICER VALKOSKY: Right, --
- 9 MR. BEERS: -- I cannot believe they
- 10 don't have this kind of information.
- 11 HEARING OFFICER VALKOSKY: Okay, and
- 12 this is the distinction I've been unsuccessfully
- trying to draw here --
- 14 PRESIDING MEMBER LAURIE: I understand
- 15 it.
- 16 (Laughter.)
- 17 HEARING OFFICER VALKOSKY: Your
- interests are not in the cost or the commercial
- 19 arrangements. You just want that backup
- information, right?
- MR. BEERS: Correct.
- 22 HEARING OFFICER VALKOSKY: Okay, now
- that's what we're looking at, Mr. Harris.
- MR. HARRIS: Okay, let me respond. To
- 25 the extent he doesn't want commercial information,

1 I feel better. The ships are coming closer, which

- 2 may or may not be a good thing.
- 3 To the extent he wants generic
- 4 information on what these turbines do, the EPA has
- 5 webpages full of information about these type of
- 6 turbines, and how they perform.
- 7 And in addition to making that
- 8 information available, we've done two source
- 9 tests.
- 10 So to the extent the information is
- 11 publicly available, you know, they have an
- 12 obligation to go get it. To the extent they asked
- us questions about it, we went out and did two
- more source tests.
- 15 HEARING OFFICER VALKOSKY: Okay, the
- 16 question is not whether EPA has it available. The
- 17 question is, in addition to your source tests, do
- 18 you have any more of that information available.
- 19 I think, Mr. Beers, would you agree
- that's the point we're looking at?
- 21 MR. BEERS: That's the point. In other
- 22 words, there were webpages that I could have
- looked at regarding my daughter's car, and some of
- them were EPA webpages, but --
- 25 HEARING OFFICER VALKOSKY: Exactly.

1 MR. BEERS: -- I also wanted to find out

- what General Motors had to say about it.
- 3 HEARING OFFICER VALKOSKY: Right.
- 4 Understood. So I think that's the discrete
- 5 question we're looking at. I mean, what's the
- 6 answer, yes or no?
- 7 MR. HARRIS: As far as I know we have
- 8 given them everything that we have, and we've also
- 9 pointed them to publicly available information.
- 10 And so in that sense, you know, we went above and
- 11 beyond with our previous filing expressly to take
- 12 these issues off the table.
- And so we've directed them to publicly
- 14 available sources, and I think we provided them
- 15 with all relevant nonprivileged information that
- 16 we have in our possession. Are those the magic
- 17 words that --
- 18 HEARING OFFICER VALKOSKY: I'm not
- 19 looking for magic words. I'm just trying to --
- MR. HARRIS: I am, I'm sorry.
- 21 HEARING OFFICER VALKOSKY: Mr. Beers.
- MR. BEERS: If the answer, and I think
- 23 I'd like this in some kind of verified response,
- if the answer is that Calpine/Bechtel has never
- 25 sought any information from the turbine vendor,

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and has never received any information from the
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- 2 turbine vendor as to the manner in which this
- 3 equipment will operate, then, fine, let's put it
- 4 on the record that way.
- 5 MR. HARRIS: Let's go back to the data
- 6 request, though. That's not your data request.
- 7 PRESIDING MEMBER LAURIE: Well, okay,
- 8 let's put that aside for a moment. Maybe you can
- 9 make another data request.
- 10 If the question is legitimate, are you
- in a position to answer his question today?
- MR. HARRIS: I've answered it to the
- 13 best of my ability. We provided him with all
- 14 nonprivileged, relevant information that we have
- in our possession.
- 16 PRESIDING MEMBER LAURIE: Are you
- 17 claiming privilege over information from the
- 18 vendor that you do have?
- 19 MR. HARRIS: I'm not even sure I can
- answer the question given that we're dealing with
- 21 a fleet of turbines that are being negotiated as
- 22 part of an overall Calpine/Bechtel joint venture
- 23 stance.
- 24 HEARING OFFICER VALKOSKY: Right, right.
- 25 It's my interpretation of what Mr. Beers said,

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1 he's not really interested in all the bulk rate
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- 2 you get on the turbines, or anything like that.
- 3 MR. HARRIS: It sounds like though he is
- 4 interested in the information that forms the basis
- for a commercial negotiation.
- 6 HEARING OFFICER VALKOSKY: No, I think
- 7 we've taken that off the table.
- 8 MR. HARRIS: Well, that's the only
- 9 purpose of providing data in an exchange between a
- 10 turbine vendor and the turbine purchaser.
- 11 HEARING OFFICER VALKOSKY: No, I think,
- 12 at least -- and, Mr. Beers, please correct me if
- 13 I'm misinterpreting you -- but basically what he
- 14 would expect, and I don't know if this expectation
- is correct or not. The expectation is that you're
- 16 going to X turbine manufacturer knowing, I mean
- 17 you know about what your permit limits are going
- 18 to be. And you say, do you have any information
- 19 that will make us feel more comfortable that your
- 20 turbine, should we choose to buy it from you, will
- 21 be able to meet these permit limits.
- 22 And that's -- Mr. Beers, is that
- 23 correct? That's the kind of information we're
- looking for?
- MR. HARRIS: Okay, there's two aspects

1 to that. The answer is, number one, it's either

- 2 publicly available information already and it's on
- 3 the EPA website and it's on other publicly
- 4 available sites.
- 5 Or, it's information provided solely for
- 6 the purpose of negotiating a commercial
- 7 arrangement between a buyer and a seller.
- 8 PRESIDING MEMBER LAURIE: Well, I have a
- 9 hard time with that, Mr. Harris. I think the
- 10 analogy that Mr. Beers stated previously is valid.
- 11 You know what the standards are going to
- 12 be that you have to meet. When you talk to a
- vendor you're going to ask, can you meet these
- 14 standards. And the person will either say yes or
- 15 no. But you're going to ask for more than yes or
- 16 no, either in your -- I don't know what
- documentation you use to buy the turbines, but
- 18 somewhere in there there's some specifications
- 19 that the vendor is agreeing to meet when they
- supply the equipment.
- 21 Otherwise you're buying the equipment
- 22 and you don't know whether or not it meets the
- 23 standards from representations made by the vendor?
- 24 MR. HARRIS: The information that is
- 25 provided is the basis -- it's a starting point for

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1 the commercial negotiation. It's not a UL lab
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- 2 approved analysis of what a turbine can do. It
- 3 includes a margin for negotiating purposes, and
- 4 also a margin for setting price.
- 5 And so what you're not getting in that
- 6 context is, like I said, a generic third-party
- 7 analysis of how this turbine can perform. What
- 8 you're getting in that context is an opening bid
- 9 in the negotiation.
- 10 It's not, as I understand it, it is not
- a set of data that says here's how this turbine
- can perform. Here's a range of performance.
- To the extent that data is relevant,
- it's publicly available through EPA.
- MR. RATLIFF: If I could, I wonder if
- 16 that's really the question. It seems like we
- 17 aren't -- I think we seem to have clarified that
- 18 we aren't really talking about these data requests
- and the requests for vendor guarantees.
- We're talking about data that has to do,
- 21 it sounds like we're talking about source test
- 22 data from any source available.
- 23 And staff has, at least in my
- 24 experience, relied on source test data. And I was
- 25 under the impression that that data was a matter

- of public record.
- 2 And I'm wondering, are we talking about
- data here that is not a matter of public record,
- 4 that isn't source test data that has been taken by
- 5 public agencies? Or are we talking about stuff
- 6 that is, in fact, in the public record? It's not
- 7 clear to me what we're talking about, that we're
- 8 arguing about right now.
- 9 MR. BEERS: You know, to get back to the
- 10 example that's been used, I used the hypothetical
- of buying a car for my daughter. The other
- 12 hypothetical that was raised was that of buying a
- 13 fleet of turbines.
- Well, if I were buying a fleet of cars,
- 15 you can be sure that I would want to know from the
- 16 manufacturer how does your equipment perform.
- 17 What standards do you expect it to be able to
- 18 meet.
- 19 And I can't believe that I'd go into the
- 20 energy business of building a power plant and not
- 21 get information from the turbine vendor about how
- the turbine was expected to operate.
- Now, it may be that some of this
- information can be found on EPA websites. It may
- 25 be that we could go to Pasadena and do source on

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1 similar sorts of equipment.
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- But you can't tell me that the vendors

 don't have their own information to provide about

 how they think, as the manufacturers of this

 equipment, it will perform in one of the most

 important respects it's expected to perform,
- 7 namely meeting air quality standards.
- 8 Now, if the answer to that is we've never gotten any of that information, we've never 9 asked for it from the vendor, then so be it. But 10 11 that's never been the response that we've ever gotten so far. We're not looking for third-party 12 13 data. We're not looking for additional source 14 tests out in Pasadena. We're just looking for the data they received from the vendor similar to 15 what's been supplied in other cases about what the 16 17 vendor believes the equipment is capable of doing.
- 18 HEARING OFFICER VALKOSKY: Okay, once 19 again I'm going to try this once again. Mr.
- 20 Harris, do you have any additional data provided
- 21 by the vendor regarding how they believe the
- turbine will operate?
- MR. HARRIS: I think the answer is no.
- 24 And let me clarify, because there will always be
- 25 questions.

1	The machine's performance, how will that
2	machine perform, that information is publicly
3	available. And I don't know whether CVRP has ever
4	talked to a turbine manufacturer or been to their
5	website, but there is some publicly available
6	information
7	HEARING OFFICER VALKOSKY: When you say
8	that, is that what Mr. Beers is referring to as
9	the operating range, the operating parameters?
10	MR. HARRIS: My understanding is the
11	operating information would be publicly available
12	from EPA, among other places.
13	HEARING OFFICER VALKOSKY: Okay.
14	MR. HARRIS: And so that's the basis of
15	my answer. And I wanted to be clear about that.
16	MR. RATLIFF: Well, can I ask the
17	applicant, if we're talking about an emissions
18	limitation like NOx for instance, the vendor may
19	tell you how much NOx is created by a turbine, I
20	suppose. But does that tell you what the
21	emissions are, or is that going to be data that
22	comes from the catalyst maker?
23	I mean who is guaranteeing what here? I
2.4	know that in some of our cases the actual warranty

25

information that's been bandied about had to do

with control systems and not with the turbine,

- 2 itself.
- 3 And so I'm wondering, is the turbine
- 4 vendor data the one that really is going to tell
- 5 you what is possible in terms of control? Or is
- 6 it going to be some other set of data?
- 7 MR. ABREU: The data request asks for a
- 8 guarantee. That's what the data request asked
- 9 for, and so that's what we were responding to. A
- 10 guarantee to us is a commercial term.
- 11 At the end of the day you might wind up
- 12 getting a guarantee perhaps from your EPC
- 13 contractor, your engineering construction firm,
- 14 who may wrap in guarantees to protect himself from
- 15 turbine vendors, from catalyst vendors and from
- others.
- 17 So, when we're talking about guarantees,
- 18 we're talking about something we don't have. All
- 19 right?
- 20 HEARING OFFICER VALKOSKY: Right, and
- 21 then --
- MR. ABREU: Then the question was in
- 23 terms of data. So let's make that clear. If
- 24 we're talking about a guarantee, we don't have
- 25 that now, it doesn't exist.

1	And it may come from a turbine
2	manufacturer, it may not. We may get it from an
3	EPC contractor.
4	In terms of data from the vendors, you
5	know, Westinghouse, which is who we're looking at
6	providing the turbine for Metcalf, has publicly
7	available they'll tell you if you call them on
8	the phone, you know, what's your standard

performance on one of these machines; what are

10 your standard guarantees on emissions; that

11 information's available. Obviously, Mr. Beers, we

12 have that.

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13 And everybody else can get it or have 14 it, you know, just by calling them up on the phone 15 or going to their website, or asking for their 16 literature. That's probably what a lot of this 17 information is here, just their standard, off-theshelf vendor information that you get as a 18 starting point for talking to them about buying 19 20 the machine.

Does that help, Stan?

MR. BEERS: I'm always confused by a response which suggests when somebody has certain information that it's somehow easier for me to go searching on the worldwideweb to get it, than it

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is for them simply to hand it over to me.
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- 2 MR. HARRIS: There is an aspect of that
- 3 here. We're not required to be clerical staff for
- 4 CVRP. We're obligated to provide information that
- 5 we have in our possession that is reasonably
- 6 necessary that you can't get through other means,
- 7 as well.
- And so, we won't be obstructionist, but
- 9 we're also not obligated to serve to provide you
- 10 with publicly available information.
- 11 Having said that, to take a lot of these
- 12 issues off the table, we did exactly that. Went
- out to the CARB website and got information. We
- 14 went out to the Bay Area District. We went to
- other sources and got publicly available
- information and bundled it up.
- In this case I think what this boils
- down to then, are you asking us if we will go
- 19 gather publicly available information from
- 20 websites and calls to turbine vendors and provide
- 21 that to you? Is that the essence of where we are?
- 22 HEARING OFFICER VALKOSKY: Mr. Beers, is
- 23 it?
- MR. BEERS: No, it isn't the essence of
- 25 where we are. I've pointed to some documents that

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were prepared, in this case prepared by
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- Westinghouse, very specific to a particular power
- 3 plant, relating to the performance of its
- 4 equipment, and setting forth what it expected the
- 5 equipment to be able to do in terms of emissions.
- 6 HEARING OFFICER VALKOSKY: Right, and,
- 7 yes, you have. Now, --
- 8 MR. BEERS: And --
- 9 MR. HARRIS: And that's their standard
- 10 performance data? Is that what you're pointing
- 11 to?
- 12 MR. BEERS: No, I'm pointing to one that
- 13 has their --
- MR. HARRIS: Because that's not a
- 15 guarantee --
- MR. BEERS: -- letterhead on it, and
- 17 it's Midway Sunset Expansion Project, and
- 18 presumably was obtained by the proponents of that
- 19 project --
- MR. HARRIS: Well, I guess my question
- 21 would be, is this a set of standard operating
- data, or is it a project-specific document? I
- 23 don't know the answer to that question --
- 24 HEARING OFFICER VALKOSKY: We don't know
- 25 the answer to that.

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1 MR. HARRIS: -- but I think it's
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- 2 relevant. If it is not a project-specific
- 3 document, --
- 4 HEARING OFFICER VALKOSKY: We don't know
- 5 the answer to that, Mr. Harris. I think the
- 6 question is do you have any information similar to
- 7 that information that you have not provided to the
- 8 parties? And if the answer is no, then you don't
- 9 have it. If it's yes, then the question is
- 10 whether you should provide it.
- MR. HARRIS: The answer right now is no.
- But, you know, I want to say subject to check, you
- 13 know, it's not a small company.
- 14 HEARING OFFICER VALKOSKY: Okay. No,
- 15 I --
- MR. HARRIS: And there are a lot of
- 17 different projects. And I'm willing to check.
- 18 HEARING OFFICER VALKOSKY: Okay, and
- when can you check by and inform everyone?
- MR. HARRIS: Well, what am I checking
- 21 for, though? I mean if I'm checking for standard
- 22 vendor available information --
- 23 HEARING OFFICER VALKOSKY: Okay, no, I
- 24 would say, as I understand --
- 25 MR. HARRIS: -- I can do that --

1 HEARING OFFICER VALKOSKY: Mr. Beers

- 2 contention, that it is information similar to that
- 3 behind tab 4 which would basically be project-
- 4 specific regarding to the Westinghouse turbines
- for the Metcalf Project, is that correct, Mr.
- 6 Beers?
- 7 MR. BEERS: Or if Metcalf calls up and
- 8 says, you know, here's the nature of the project
- 9 we want, here are the nature of the turbines we'd
- 10 like. Tell us how they'll operate and they get
- 11 back some information. That's what I want.
- 12 HEARING OFFICER VALKOSKY: We're looking
- for additional project-specific, if it exists,
- 14 additional project-specific information such as
- that on the reference part of tab 4.
- MR. HARRIS: Okay, I'm not trying to be
- 17 difficult, but I want to understand how that's
- different than the other publicly available
- 19 information.
- 20 HEARING OFFICER VALKOSKY: I don't know
- 21 if it is. And I --
- 22 PRESIDING MEMBER LAURIE: Only you
- 23 know --
- 24 HEARING OFFICER VALKOSKY: Yeah.
- 25 PRESIDING MEMBER LAURIE: -- whether

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it's difference, because only you would have the

- data.
- 3 HEARING OFFICER VALKOSKY: Yeah, I mean
- 4 I think that's the question. You seem to think
- 5 it's -- at least the impression I'm getting, you
- 6 seem to think it's publicly available information.
- 7 Mr. Beers seems to think it's customized
- 8 information.
- 9 MR. HARRIS: Right, and I think Mr.
- 10 Beers has gone beyond that and suggested, because
- other applicants may have waived their right to
- 12 protect something, that we don't have a right to
- 13 protect ours.
- 14 HEARING OFFICER VALKOSKY: No, no, we're
- not -- no, we're not into the commercial aspects.
- I mean I understood Mr. Beers to say he has no
- interest in that.
- MR. HARRIS: Okay, well, --
- 19 HEARING OFFICER VALKOSKY: Okay? What
- 20 we're looking for is -- I'm not even going to
- 21 throw out a term like performance range or
- 22 something, because that'll just create more
- 23 trouble.
- 24 MR. HARRIS: I understand. You know,
- like I said, we can go back and we'll check. But

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1 if you're asking us if he doesn't want information
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- 2 about the commercial negotiations, then it sounds
- 3 like what he's asking for is standard turbine
- 4 operating information.
- 5 And that, to me, is probably publicly
- 6 available. I can check and see whether it is
- 7 publicly available, but if that's what we're down
- 8 to now, I'm willing to go to websites and call
- 9 vendors and see what I can find out about the
- 10 Westinghouse --
- 11 HEARING OFFICER VALKOSKY: No, Mr.
- Beers, you have as much access to the web as
- anyone and you're not really looking for that type
- of information?
- MR. BEERS: No, I'm really not. And I'm
- not interested in a lot of semantic games. For
- 17 example, if they've gotten in data similar to
- this, and this is an initial quote they've
- 19 obtained, --
- 20 MR. HARRIS: What is that, though? What
- is that? We don't know what that is.
- MR. BEERS: It's the Siemens
- Westinghouse data that I've noted under tab 4.
- MR. HARRIS: But we don't know whether
- 25 that's a vendor guarantee or a standard

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1
         operating --
                   MR. BEERS: Please, can I finish?
 2
                   MR. HARRIS: Well, you're asking me to
 3
 4
         produce something, and I'm responding.
 5
                   MR. BEERS: No, --
 6
                   HEARING OFFICER VALKOSKY: Mr. Harris,
 7
         let Mr. Beers describe it first.
 8
                   MR. BEERS: Okay. If they've gotten in
 9
         information similar to this, which, you know, is
         the kind of thing you'd expect from any
10
11
         manufacturer when you're going to be making a
12
         major purchase that involves millions of dollars
13
         in terms of how that equipment is going to be able
14
         to produce.
15
                   If they've gotten in that kind of
16
         information, then I don't want it shielded from us
17
         on the ground that that may eventually form the
         basis for negotiating their ultimate performance
18
19
         guarantee by contract.
                   In other words, if they've got
20
21
         information from the vendor relating to the
22
         performance of the vendor's equipment for air
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operate, let's see it.

quality purposes, setting forth the vendor's

expectations about how that equipment will

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1	MR. HARRIS: Mr. Beers is cleverly
2	playing in the privilege issue because that's his
3	strongest argument. If we go back and look at the
4	relevance question, as well, I think you're going
5	to find that you probably approve projects not
6	knowing whether or not they had vendor guarantees,
7	because that information isn't relevant to a
8	decision that this Commission has to make. It's
9	wholly commercial.
10	HEARING OFFICER VALKOSKY: Okay, and
11	again we're getting back into the semantic thing.
12	We're not talking about vendor guarantees as you
13	refer to vendor guarantees.
14	We're talking about general vendor data,
15	okay, similar, if it exists, to that described in
16	the referenced table. That is my understanding,
17	and this is, as far as I'm concerned, a last
18	chance unless you can convince me otherwise.
19	(Pause.)
20	HEARING OFFICER VALKOSKY: Okay,
21	anything else, Mr. Beers? I mean did I accurately
22	summarize the core of what you're looking at?
23	MR. BEERS: That's correct, and we
24	haven't discussed yet one of the other reasons why
25	the appeal was filed, and that was because of the

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1 Committee's language indicating that, as we
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- interpreted it, that it didn't have independent
- jurisdiction over air quality matters.
- 4 I would suggest that the denial of the
- 5 CVRP motion to compel be vacated, so that that, in
- 6 its entirety is vacated, and that the Committee
- 7 recognize that all of the issues that were raised
- 8 there have become moot by virtue of the way in
- 9 which the parties have agreed to them.
- 10 Except for the items 1D1 and '2, which
- 11 we are waiting for the response on. And then that
- the Committee make whatever ruling it believes is
- appropriate on its own on item 4A, we're dealing
- 14 with the vendor data.
- 15 HEARING OFFICER VALKOSKY: We'll take
- that under submission. Mr. Harris.
- 17 MR. HARRIS: Shockingly, we'll concur in
- 18 that recommendation. I think it's important for
- 19 all parties that there are no loose ends here.
- 20 So I would like, if the previous order
- 21 is vacated, I'd like the reasons stated in our
- 22 filing to be part of that. That these data
- 23 requests, everything except for the three that are
- 24 still outstanding, have been either withdrawn or
- 25 the parties have reached a satisfactory result.

1	I think that's an important part of that
2	ruling so that we're all clear exactly where we
3	are, and that there aren't any loose ends in terms
4	of the initial petition. Especially in light of
5	the remand.
6	So, with that caveat.
7	HEARING OFFICER VALKOSKY: Okay, now to
8	sum up, as I understand it, at next Tuesday's
9	prehearing conference hopefully you'll provide us
10	an update on 1D1 and 1D2.
11	And is there any question about your
12	search, the type of information you're searching
13	for in response to 4A? You know, I think we've
14	had an extensive discussion on this.
15	PRESIDING MEMBER LAURIE: Well, let me
16	tell you what my understanding is. My
1 7	understanding is the information you're searching

understanding is the information you're searching 17 18 for in 4A is information supplied to you, the applicant, or indirectly to you, emanating from 19 20 the vendor, that is a) upon a showing not 21 otherwise available to the public, or b) not contained within a vendor guarantee as we have 22 23 been able to define it today. 24 So if you search your files and

everything you have you can indicate that all you

got to do is look up EPA and there it is, or some

- other public data pool and there it is, you can
- 3 make that argument.
- 4 You've already indicated that you don't
- 5 have a vendor guarantee at this point. So, that
- 6 would not be at issue.
- 7 So the question is what source data do
- 8 you have from the vendor that's not otherwise
- 9 available to the public.
- 10 MR. HARRIS: Right, the b) part of
- 11 your -- I took notes here, the second part, you
- 12 said not within a vendor guarantee. That would
- include data that we're using in those ongoing
- 14 negotiations, I would assume. That is excluded
- from what we're providing here.
- MR. BEERS: No. I would argue strongly
- for that not being excluded unless they can
- 18 establish that there's some trade secret involved
- 19 here, or something of that sort.
- 20 In other words, they get data, it's data
- 21 from the vendor. And the fact that it's known to
- 22 both the vendor and the applicant. So nobody's
- 23 disclosing anything that the other is not going to
- 24 know.
- 25 If they want to negotiate about that

data in the future, fine. But let's see what

- they've gotten from the vendor.
- 3 MR. HARRIS: Sounds like we're back in
- 4 the middle of the commercial negotiation.
- 5 CHAIRMAN KEESE: Let me ask, are you
- 6 talking about data that they would give to any
- 7 vendor? I mean are you talking about -- are we
- 8 talking about Frame 7's, GFrame 7? I don't know
- 9 what we're talking about. Westinghouse.
- 10 Are you talking about the document that
- 11 Westinghouse would give to anybody who wanted to
- buy a Westinghouse?
- MR. BEERS: I don't know that it's a
- 14 single document that they have to give to every
- 15 prospective purchaser.
- 16 CHAIRMAN KEESE: Because I'm thinking of
- 17 your car analogy, you know, it's got this kind of
- 18 tires, and it's got this kind of air conditioning,
- and it's got this, and this, and this. And it's a
- 20 printed document that you get.
- MR. BEERS: Right, and I also --
- 22 CHAIRMAN KEESE: That's starters. And
- 23 then --
- MR. BEERS: That's for starters, but if
- 25 I wanted to buy --

CHAIRMAN KEESE: -- if you start

2	negotiating whether you're going to get white
3	sidewalls, is that what you want?
4	MR. BEERS: If what I was
5	CHAIRMAN KEESE: I mean do you want
6	anything other than the standard offer that they
7	first make? Westinghouse says, here's what we've
8	got, and here's what it will do. And then, so
9	they want something a little different. Are you -
10	- you have a right to what's different that they
11	ask for?
12	MR. BEERS: If they want different kind
13	of equipment, then I think I'm entitled to know
14	from Westinghouse how that different kind of
15	equipment will perform.
16	Obviously, for the small car I bought my
17	daughter, I got a brochure. If I'd been buying
18	her a Hummer, I'm sure I would have gotten more

20 CHAIRMAN KEESE: Well, I'm pretty sure

data from the manufacturer. I mean --

- that Westinghouse has a document.
- MR. BEERS: I bet.
- 23 CHAIRMAN KEESE: I mean that says, you
- know, it may not be called a Frame 7, but here's
- what it will do.

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1	MR.	BEERS:	Right.

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2 CHAIRMAN KEESE: And here's how it's 3 been tested. And then you start fiddling with a 4 new way of controlling the technology a little 5 more, emissions a little more. Is that --6 MR. BEERS: I want any information that 7 they've obtained from Westinghouse that deals with 8

how this equipment is expected by the vendor to perform in air quality terms.

And I've used as examples the documents we've got under tab 4. But if they got an initial document, and then they went back to Westinghouse and said, well, but we'd like the equipment to be configured a little bit differently, how do you think it would perform under those conditions, then I think we're entitled to see that.

And, again, what concerns me about the way it's being expressed by Mr. Harris is that ultimately all of this information that they get may be used in some way to negotiate a commercial quarantee.

But that doesn't provide any confidentiality to the basic data that they're getting. And I think we're entitled to see that data just as people participating in other

1 proceedings were entitled to see similar data

- 2 sheets.
- 3 CHAIRMAN KEESE: My understanding, Mr.
- 4 Chairman, is that what we're trying to do is we're
- 5 really trying to establish one way or another best
- 6 available control technology, right?
- 7 And once we've established best
- 8 available control technology they've got to meet
- 9 it. And they've got to put on prima facie case
- 10 that they're going to meet it.
- 11 But they have to meet it eventually.
- Now, are you working on the best
- available control technology? Is that what you're
- 14 concerned about? Or are you concerned about how
- they're going to meet it?
- MR. BEERS: I'm concerned about both of
- 17 those items, but I'm also concerned about the fact
- 18 that we've been told and given the results of
- 19 certain source tests that indicate that there are
- 20 problems associated with different pollutants with
- 21 respect to the Pasadena facility.
- 22 And we're also told that we've got a
- 23 better model --
- 24 CHAIRMAN KEESE: So that Pasadena is now
- 25 best available control technology at a higher

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1 level?
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- 2 MR. BEERS: Well, in other words, one of
- 3 the other reasons we want this information is that
- 4 we get these source tests from Pasadena, which
- 5 they used to predict how this plant is going to
- 6 operate.
- 7 But when the information they get from
- 8 Pasadena indicates that there will be problems,
- 9 one of the --
- 10 CHAIRMAN KEESE: Okay, but this is --
- 11 MR. BEERS: -- things they say is
- 12 this --
- 13 CHAIRMAN KEESE: -- but what they're
- going to do is not -- best available control
- 15 technology is determined by what's happened
- someplace else, not at their plant, right? Isn't
- that how we get to best available control
- 18 technology? It's what's happened someplace else?
- MR. BEERS: Correct, but --
- 20 CHAIRMAN KEESE: And if they're going to
- 21 beat it, it doesn't set the standard for them.
- This is the standard.
- MR. BEERS: It's what's achievable.
- 24 CHAIRMAN KEESE: Achievable in practice,
- 25 but not in theory.

1	MR. BEERS:	Correct.
1	MR. BEERS:	Correct

2	CHAIRMAN KEESE: So that would be off
3	something that's tested, not off what somebody
4	I mean I think we've had this fight about SCONOx,
5	you know, won't work. Or do you test it in
6	something small and then extrapolate and say it'll
7	work?
8	I'm concerned about the division here,
9	about setting the standard, and doing the

about setting the standard, and doing the compliance. And I can understand how you have -- you could argue with us a lot and give us a lot of input on what the standard is. But I wonder about how much you go once they've given the prima facie case that they're going to meet it. How far do we go to establish that they'll meet it? Staff?

I mean if they say they've got equipment that will meet it, do we check it out, inspect it?

MR. RATLIFF: In my experience although we've had conflict over what BACT should be, we haven't -- there usually hasn't been conflict over whether or not you could meet BACT. Because BACT is, by definition, supposed to be something that has been achieved and is achieved --

24 CHAIRMAN KEESE: It's supposed to be a generic product that achieves a standard.

1	MR. RATLIFF: Right, I mean presumably
2	BACT is set in accordance with existing facilities
3	that are generating electricity and meeting that
4	level of emissions. So usually we haven't had
5	conflict over whether BACT is achievable.
6	CHAIRMAN KEESE: Are we even going to
7	discuss these kind of issues in the siting case?
8	MR. RATLIFF: Well, we haven't really
9	even talked today about what particular emissions
10	are at the bottom of this concern. And that might
11	be one of the reasons that we don't know if we're
12	talking about NOx, or if we're talking about PM10,
13	or are we talking about something else.
14	But, typically, I mean CARB and EPA
15	have, I think, substantially body of evidence
16	about what is obtainable under existing control
17	technologies. And examples of power plants that
18	exist. And I assume that's not what we're going
19	to fight about.
20	CHAIRMAN KEESE: Exactly. You follow
21	what I'm trying to I'm saying their plant is
22	not going to establish the standard. The generic

documents that would seem to me are what's going

to set the standard, not what anyone offers them.

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1 the generic standard. What is our standard.
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- Then, the second question of how are
- 3 they going to meet it seems to me a separate
- 4 question. And how much of that is important to
- 5 us? I mean if they say they're buying the
- 6 Westinghouse 6, and all the records show
- Westinghouse 6 can never meet it, then I think
- 8 it's significant.
- 9 But if Westinghouse 6 meets it, are we
- 10 going to, in this siting case, deal with that?
- 11 Are you suggesting we do? I mean really I'm naive
- 12 here. Help me.
- MR. BEERS: I'm suggesting a couple of
- 14 things. One of them is that it would be useful to
- 15 have the vendors own view of the equipment that
- they're planning on purchasing to use in this
- facility in order to be able to have that
- information to evaluate other information we're
- 19 receiving.
- For example, we're receiving information
- 21 about how equipment is performing at a facility in
- 22 Pasadena, Texas. We're not in Pasadena when those
- 23 tests are being done. We don't know what's being
- 24 performed there, and how that's being done, but we
- get that data back and we're expected to draw

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certain inferences from it.
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information we're receiving.

And another piece of relevant data is

how the manufacturer of this particular piece of

equipment, itself, says the equipment will

perform. That would aid us in judging this other

And one of the things they say in regard to some of this Pasadena source tests, when the results are unfavorable, is that we've got a better model of that turbine that we're going to use in this facility there, not to worry about those particular results.

CHAIRMAN KEESE: Okay, so you're saying that what the vendor is saying is the standard's okay; it meets best available control technology. Our piece of equipment will meet it. And it's up to them to do it.

Do we go further, Mr. Chairman? Are we going to go further once we've established what BACT is, and that they're buying a piece of equipment that they believe can meet it, are we going to go any further in our Committee process?

PRESIDING MEMBER LAURIE: Okay, I've missed the last ten minutes of your conversation, but I know where we were before that, and I

1 thought the question was what information does the

- 2 applicant have, supplied by the vendor, as to the
- 3 performance levels for this project that is not
- 4 contained within a vendor quarantee.
- 5 That's the information that I think
- 6 we're looking for, and I think that's the
- 7 information that Mr. Harris has indicated that he
- 8 will provide.
- 9 MR. HARRIS: Within the vendor
- 10 guarantee, that phrase to me is key in what you
- 11 said, because to the extent that the information
- is publicly available, we can get it. We can call
- Westinghouse and get the Accura brochure as easy
- 14 as anybody else.
- To the extent we have other information
- 16 that's not that standard operating information, it
- is within -- and I'm not saying we have it, I
- 18 don't even know that we have any -- but if we did,
- 19 and we do, to the extent we have that type of
- information it's available solely for the
- 21 commercial negotiation about the price of the
- turbine.
- 23 And I would consider that to be within
- the context of the commercial vendor guarantee.
- 25 And if you go back again to the wording of the

data request, that's what we're talking about

- 2 here.
- 3 You know, I keep coming back to the
- 4 question of relevance. And I really want the
- 5 Commission to think hard about the precedent that
- 6 it could be establishing here. Because you know,
- 7 part of what you'd be saying to the applicants in
- 8 the future is that you're better off, applicant,
- 9 not to start these commercial negotiations until
- 10 you get your license.
- 11 And that can't be the result that the
- 12 Commission wants. But that may be an unattended
- 13 consequence of this kind of an opening up of a
- 14 commercial issue in the regulatory setting. And I
- 15 think that potential precedent is one that ought
- to weigh heavily in this consideration. It's
- 17 certainly the reason the joint venture has asked
- 18 me to come here today, because it, on a going
- 19 forward basis, has some very dire ramifications
- for the process. And they're not positive.
- 21 And if you get back to the question of
- 22 relevance, you know, we can't be the result that
- 23 if we stopped the commercial negotiations, or we
- 24 decide not to even have vendor guarantees, that
- 25 that's a better result, either.

1	We're left in a situation where this
2	whole thing is driven let me use an extreme
3	example. You know, if we decided to end any
4	vendor negotiations until post-licensing, you
5	know, there's no motion to compel vendor
6	negotiations, because it's not relevant.
7	PRESIDING MEMBER LAURIE: Are you
8	prepared to review your files to determine whether
9	or not you have any information not ordinarily
10	available to the public that is not part of your
11	commercial negotiations?
12	MR. HARRIS: That we can do, yes,
13	certainly.
14	MR. BEERS: And, again, I'm concerned
15	that they so readily agree to that, because they
16	want to wrap this notion of what's part of
17	commercial negotiations around every bit of data
18	they've gotten.
19	And there's been no basis established
20	for a protection of confidentiality for data
21	that's been obtained, even if that data is later
22	going to enter into a negotiation process.
23	And I guess if you want to talk about
24	weighty considerations, I find it astonishing that

we would have spent an hour and a half arguing

about whether or not an applicant should provide

- 2 information from the vendor of the equipment that
- 3 it proposes to use in a facility about how that
- 4 equipment will operate in a proceeding before an
- 5 agency that's supposed to be siting that facility,
- 6 or reviewing whether it's going to be issuing a
- 7 license for that facility.
- PRESIDING MEMBER LAURIE: Well,
- 9 applicant's position is they have provided data,
- 10 they provided the source data. And that's all
- 11 they've had. That's been their position. Any
- 12 additional information relates solely to the
- 13 commercial transaction relating to the vendor
- 14 guarantee.
- MR. BEERS: But there's no
- 16 confidentiality for the commercial negotiation,
- itself.
- 18 PRESIDING MEMBER LAURIE: Yeah, but it's
- 19 a question of relevance.
- MR. BEERS: But the data that's provided
- 21 by the vendor in the course of that relationship
- 22 with this company is not protected, and clearly is
- 23 relevant. I mean, what the vendor says its
- 24 equipment can do, whether it's provided on a
- 25 website or whether it's provided to you when you

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1 come in and say I want to purchase some of your
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- 2 equipment, seems to me to be relevant.
- 3 CHAIRMAN KEESE: But it's only relevant
- 4 if we, as a Committee, are going to take it into
- 5 consideration at some time. And I don't think
- 6 you've gotten beyond -- a lot of that stuff is
- 7 relevant in setting what BACT is. But as far as
- 8 they're complying with BACT, are we going to try
- 9 that? I mean are we going to take testimony as to
- 10 whether what they're proposing is going to meet
- 11 the standard?
- MR. BEERS: I think with --
- 13 CHAIRMAN KEESE: They're obligated to
- 14 meet the standards.
- MR. BEERS: We certainly are going to
- 16 take -- have testimony, I would assume, by staff
- 17 and applicant. And by CVRP relating to whether or
- not they are proposing to use best available
- 19 control technology.
- 20 CHAIRMAN KEESE: Right, to meet the
- 21 standards.
- MR. BEERS: That's my understanding that
- 23 staff has already submitted testimony on that. I
- 24 expect the applicant to. And I expect CVRP to.
- Obviously that's information and opinions that

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will be developed on the basis of information
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- 2 about what various kinds of equipment is expected
- 3 to do.
- 4 And it's again hard for me to believe
- 5 that what the manufacturer of that equipment has
- 6 to say isn't material.
- 7 PRESIDING MEMBER LAURIE: The matter
- 8 will be deemed submitted.
- 9 Mr. Valkosky, did you have a closing
- 10 comment?
- 11 HEARING OFFICER VALKOSKY: As I --
- 12 MR. RATLIFF: Before you do could I
- just, I don't want to beat, to flail what I hope
- is a dead horse, but I did want to at least join
- 15 with the other parties here in saying that we hope
- 16 the current opinion, in any case, will be vacated.
- 17 And that any future opinion, if there is one,
- would be based on the regulation regarding data
- 19 requests.
- 20 PRESIDING MEMBER LAURIE: Mr. Valkosky,
- 21 what I think we'd like to do is leave this matter
- open until the 8th, and determine --
- 23 (Pause.)
- 24 PRESIDING MEMBER LAURIE: -- until the
- 9th, and determine, Mr. Harris, what additional

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1 information or what your position will be after
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- 2 you review your records. And we'll just keep the
- 3 matter open and available for further discussion.
- 4 Okay.
- 5 MR. BEERS: Could I raise one other
- 6 point, and it is we've had some difficulty in
- 7 receiving timely submittals from the applicant.
- 8 And they will not provide us with email. And I
- 9 was hoping we could get service by email or get it
- 10 Federal Express.
- We've been providing them, at least
- 12 since I've been involved, with email submittals.
- 13 And the timing on this is getting very tight, and
- I want to make sure that we have all the time that
- we're entitled to in reviewing documents.
- 16 HEARING OFFICER VALKOSKY: And you've
- 17 agreed to receive service by email?
- 18 MR. BEERS: Beg your pardon?
- 19 HEARING OFFICER VALKOSKY: You've agreed
- 20 to receive service by email?
- MR. BEERS: We've been providing them
- 22 with service by email.
- 23 HEARING OFFICER VALKOSKY: Yes, but you
- have agreed to be served by email?
- MR. BEERS: We would be happy to be

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1 served by email, that's what I'm saying.
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- 2 HEARING OFFICER VALKOSKY: Is there any
- 3 problem?
- 4 MR. HARRIS: Yes. We're not interested
- 5 in email service. To clear things up in terms of
- 6 on the going forward basis I think the
- 7 relationship here is good. We did fax on the
- 8 29th, the same day we filed it, we faxed to Mr.
- 9 Beers and to Ms. Tilton.
- 10 Frankly, I am concerned about electronic
- 11 service for a whole lot of reasons, not the least
- of which is that people tend to serve and re-serve
- documents after spell checking and making minor
- changes.
- 15 But setting that issue aside, I think
- there is a question of protecting the privilege.
- 17 We circulate documents among numerous people,
- 18 privileged information is inserted in the prior
- 19 drafts. And I know that certain people have the
- ability to reverse engineer into prior drafts.
- 21 And I don't want my attorney/client notes to be
- 22 publicly available.
- 23 And so on that basis we've elected not
- to do email service. We are willing though to try
- 25 to reach some accommodation in terms of making the

1	service more efficient.
2	MR. BEERS: Maybe Federal Express in
3	circumstances in which
4	HEARING OFFICER VALKOSKY: Okay, I mean
5	there are different ways of doing it.
6	MR. HARRIS: Yeah, like I said, when we
7	had this last discussion after our meeting on the
8	21st we both agreed they emailed to me on the
9	26th; I faxed to them on the 29th. So they have
10	basically, and on a going forward basis we're
11	completely amenable to that kind of reasonable
12	accommodation.
13	I just want to protect the electronic
14	version, so.
15	HEARING OFFICER VALKOSKY: That's fine
16	as long as, you know, they get it quickly. FedEx
17	would be fine.
18	Thank you.
19	(Whereupon, at 4:45 p.m., the matter was
20	concluded.)
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CERTIFICATE OF REPORTER

I, DEBI BAKER, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Hearing; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 9th day of January, 2001.

DEBI BAKER

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